## Message Text

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ACTION SS-30

INFO OCT-01 ISO-00 /031 W

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R 021536Z APR 74

FM AMEMBASSY LISBON

TO SECSTATE WASHDC 9360

CONFIDENTIAL LISBON 1260

**EXDIS** 

EO 11652: XGDS 1 TAGS: PFOR, PO, US

SUBJ: US APPROACH TO CAETANO SUGGESTED BY MINISTER

OF EDUCATION

**REF: STATE 063598** 

SUMMARY: LIBERAL MINISTER OF EDUCATION HAS SUGGESTED TO EMBOFF THAT IT WOULD BE USEFUL IF MESSAGE REACHED GOP AT HIGH LEVEL THAT ADOPTION BY PORTUGAL OF POLICY AKIN IN SOME RESPECTS TO THAT PROPOSED BY GENERAL SPINOLA WOULD BE WELCOME BY US AND MAKE IT EASIER FOR US TO DEFEND PORTUGAL IN CONGRESSIONAL AND INTERNATIONAL FORA. MINISTER SUGGESTED DIRECT CONVEYANCE OF SUCH MESSAGE BY AMBASSADOR TO CAETANO. WE DO NOT BELIEVE SUCH A MESSAGE TO PM WOULD BE USEFUL.-AT THIS TIME. HOWEVER, AS AZORES NEGOTIATIONS MOVE AHEAD, USEFULNESS OF SUCH A DEMARCHE SHOULD BE CONSIDERED. END SUMMARY

1. DURING LUNCHEON CONVERSATION AT EMBASSY RESIDENCE MINISTER OF EDUCATION VEIGA SIMAO AND DCM DISCUSSED CURRENT POLITICAL SITUATION FOLLOWING PUBLICATION SPINOLA BOOK. PREFACING REMARKS BY ASSURING MINISTER HE HAD NO INTENTION INTERFERE IN INTERNAL PORTUGUESE POLITICS, DCM SAID THAT IF PORTUGAL WERE TO ADOPT POLICY TOWARDS OVERSEAS TERRITORIES WHICH APPROXIMATED CERTAIN OF SPINOLA PROPOSALS, IT WOULD MAKE IT MUCH EASIER FOR COUNTRIES LIKE US WHO WANT TO BE PORTUGAL'S FRIENDS TO DEFEND CONFIDENTIAL

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PORTUGAL IN CONGRESSIONAL AND INTERNATIONAL FORA. THIS

PARTICULARLY TRUE WITH RESPECT TO CALL BY SPINOLA FOR DEMONSTRATION BY AFRICAN PEOPLES OF SUPPORT FOR CONTINUED ASSOCIATION WITH PORTUGAL. REFERRING TO NATIONAL ASSEMBLY SPEECH BY PRIME MINISTER IN WHICH HE HAD STATED THAT NO PLEBISCITE WHICH HAD RESULTS FAVORABLE TO PORTUGAL WOULD BE ACCEPTED BY THE WORLD, DCM SAID THAT PM UNDOUBTEDLY CORRECT WITH RESPECT TO SUCH UNCOMPROMISING CRITICS AS SEKOU TOURE, BUT HE NOT NECESSARILY CORRECT AS REGARDS US, SENGHOR, AND MANY OTHERS, SUCH AS NORDIC COUNTRIES NOW ON BRINK OF RECOGNITION OF GUINEA BISSAU.

- 2. MINISTER RESPONDED IMMEDIATELY BY STATING THAT HE FELT IT WAS VERY IMPORTANT AT PRESENT JUNCTURE THAT STATEMENT ALONG ABOVE LINES BE MADE BY FOREIGN REPRESENTATIVES TO PRIME MINISTER. HE WENT ON TO SUGGEST THAT HE FELT IT WOULD BE EXTREMELY USEFUL IF US AMBASSADOR WERE TO HAVE FRANK, INFORMAL DISCUSSION WITH CAETANO OR FOREIGN MINISTER PATRICIO ALONG THESE LINES. ASKED IF HE THOUGHT PRIME MINISTER COULD IN FACT MAKE ANY MOVES IN THIS DIRECTION AT PRESENT MOMENT WHEN THE RIGHT WING SEEMED TO BE IN THE ASCENDANCY, VEIGA SIMAO INDICATED THAT SOME THINGS TAKE TIME BUT THAT HE FELT CAETANO WAS ESSENTIALLY FOR GREATER LIBERALIZATION AND THAT SUCH AN APPROACH BY US AMBASSADOR AT PRESENT MOMENT COULD STRENGTHEN CAETANO'S RESOLVE TO FOLLOW THROUGH AT APPROPRIATE TIME.
- 3. COMMENT: VEIGA SIMAO, MOST LIBERAL OF PRESENT
  MINISTERS, NOT UNEXPECTEDLY REVEALED HIS SYMPATHY FOR
  MAIN LINES OF SPINOLA PROPOSAL. HIS RECOMMENDATION FOR
  APPROACH BY AMBASSADOR MAY SUGGEST THAT HE FEELS CAETANO
  IS DISPOSED IN DIRECTION OF SPINOLA SOLUTION, BUT NEEDS TO
  HAVE HIS INCLINATION BUTTRESSED BY OUTSIDE REPRESENTATIONS.
  ON THE OTHER HAND, MINISTER MAY HAVE FLOATED IDEA AS TRIAL
  BALLOON. WHILE VEIGA SIMAO HAS BEEN IN CABINET SINCE
  1970, HIS ESTIMATE OF CAETANO'S LIBERAL PREDILECTIONS ON
  OVERSEAS MATTERS MAY BE INFLUENCED BY WISHFUL THINKING.
  ALSO, ALTHOUGH HIS SUGGESTION SEEMED UNSTUDIED, HE MAY
  ALSO SEE SUCH A US APPROACH AS HELPFUL TO COUNTERACT
  RIGHTIST PRESSURES ON CAETANO AIMED INTER ALIA AT PERSUADING
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PM TO RID HIS CABINET OF ITS LIBERAL EDUCATION MINISTER.

4. AFTER REFLECTION, AND IN LIGHT CONSIDERATIONS RAISED REFTEL, WE FEEL THIS IS NOT TIME FOR THE DEMARCHE SUGGESTED BY THE MINISTER. WHILE US VIEWS ARE IMPORTANT TO PORTUGAL, WE DOUBT THAT OUR ARGUMENT WOULD BE SUCCESSFUL GIVEN THE TENSE INTERNAL SITUATION AND MIGHT BE COUNTER-PRODUCTIVE, PARTICULARLY COMING FROM A NEW AMBASSADOR WITH

SLIGHT PERSONAL RELATIONSHIP WITH EITHER CAETANO OR PATRICIO.

5. NONETHELESS, WE BELIEVE THAT POSSIBLITY OF SUCH A
DEMARCHE SHOULD BE BORNE IN MIND AS AZORES NEGOTIATIONS
PROGRESS TO POINT WHERE USG COULD USEFULLY RAISE WITH
PORTUGUESE THE IDEA THAT A MOVE IN THE DIRECTION OF SOME
OF SPINOLA'S PROPOSALS COULD BE USEFUL IN SOFTENING
CONGRESSIONAL HOSTILITY TO US QUID. DEPARTMENT'S GUIDANCE
AND COMMENTS ON THIS POINT WOULD BE WELCOME. END COMMENT
SCOTT

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## Message Attributes

Automatic Decaptioning: Z Capture Date: 01 JAN 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: RECOGNITION, FOREIGN POLICY POSITION, DEPENDENCIES, SELFDETERMINATION, POLITICAL SITUATION,

**SELFGOVERNMENT** Control Number: n/a Copy: SINGLE

Draft Date: 02 APR 1974 Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974LISBON01260
Document Source: CORE
Document Unique ID: 00 Disposition Action: RELEASED

**Document Unique ID: 00** 

Drafter: n/a Enclosure: n/a Executive Order: X1

Errors: N/A Film Number: D740073-0655

From: LISBON Handling Restrictions: n/a

Image Path:

ISecure: 1

Legacy Key: link1974/newtext/t19740474/aaaacqit.tel

Line Count: 126

Locator: TEXT ON-LINE, ON MICROFILM

Office: ACTION SS

Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 3

Previous Channel Indicators:

Previous Classification: CONFIDENTIAL Previous Handling Restrictions: EXDIS Reference: STATE 063598 Review Action: RELEASED, APPROVED

Review Authority: GolinoFR Review Comment: n/a Review Content Flags: Review Date: 29 MAY 2002 **Review Event:** Review Exemptions: n/a

Review History: RELEASED <29 MAY 2002 by boyleja>; APPROVED <21 FEB 2003 by GolinoFR>

Declassified/Released US Department of State

**Review Markings:** 

EO Systematic Review 30 JUN 2005

**Review Media Identifier:** Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: US APPROACH TO CAETANO SUGGESTED BY MINISTER OF EDUCATION

TAGS: PFOR, PO, US To: STATE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005